Who Moved My FASB?

Radical Change in How Accounting Rules Are Organized

By John LaBella and Wing Wong

After years of increasing concerns over the growing complexity of authoritative U.S. generally accepted accounting principles ("U.S. GAAP"), relief has finally arrived. As of July 1, 2009, the FASB’s Accounting Standard Codification ("ASC," or "Codification") topical system has permanently changed how accountants, lawyers, educators, regulators, and finance professionals will cite and research myriad rules that govern how companies account for and present their financial transactions and financial statements.

The new ASC replaces the historical organization method of authoritative FASB accounting pronouncements into approximately 90 individual topics and alters how those pronouncements are researched or cited — using plain English instead of numeric references. For example, prior to ASC, it would be common to see “as required by FASB Statement 133, the Company ...” Under the new ASC, such a footnote will simply refer to the accounting topic itself “as required by the Derivatives and Hedging Topic of the FASB ASC.”

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Deals At Risk

Textron Opens Door to IRS Discovery of 'Tax Accrual Workpapers'

By Anthony M. Sabino

A "silo" might be a farm building, but in the equipment leasing industry it means a "sale-in, lease-out" transaction. While considered fairly routine in most quarters, in recent years the Internal Revenue Service has flagged such deals as potentially abusive tax shelters. SILOs underlie a confrontation between a taxpayer and the IRS in the new First Circuit case of United States v. Textron Inc., __ F.3d __ (1st Cir. Aug. 13, 2009) (available on the First Circuit’s Web site). But that decision was not just about the legality or taxing of such leases. Rather, it has grave consequences on a far more sweeping issue: the inability of taxpayers to shield from disclosure so-called “tax accrual workpapers,” documents typically prepared by in-house tax attorneys that set out in detail sensitive areas of tax liability.

The Textron Facts

Textron, a well-known aerospace and defense conglomerate, calculates its tax liability for the dual purposes of preparing audited financial statements, and its tax return. This gives rise to the commonplace necessity for “tax accrual workpapers.” Tax accrual workpapers are typically spreadsheets that support a corporation’s calculation of its tax liabilities, and routinely include an assessment of whether a particular tax deduction will pass muster if challenged by the IRS. Such frank appraisals by in-house and outside tax counsel represent the soft underbelly of corporate accounting, because they give the tax collector a well-marked road to potential tax underpayments.

An audit of Textron’s 1998-2001 tax years revealed that Textron had engaged in several “SILOs,” and the Service grew inquisitive. When it demanded a look at the tax accrual workpapers relating to those transactions, Textron refused, asserting attorney work product privilege. Attorney work product is a centuries-old concept that focuses on maintaining the confidentiality of material that counsel prepares in preparation for trial or for the possibility of litigation. Textron’s continued on page 2
dozen witnesses, nearly all of them in-house lawyers, emphasized their work was done in preparing for what Textron viewed as inevitable litigation. The lower courts agreed that the spreadsheets were work product privileged, and on appeal the matter was placed before the First Circuit for a hearing en banc.

**The First Circuit’s Decision**

A sharply divided First Circuit ruled to deny confidentiality to the workpapers. The court emphasized that tax accrual workpapers are indispensable in assessing the company’s financial position. The tribunal concluded that provisions of the federal securities law, in conjunction with prevailing accounting and auditing standards, made the creation of the tax accrual workpapers inevitable.

The First Circuit asked if the spreadsheets were indeed the kind of documents attorneys typically prepared when the prospect or the reality of litigation arose? No, said the court. Judge Michael Boudin bluntly opined that “[a]ny experienced litigator would describe the tax accrual work papers as tax documents and not as case preparation materials.” The mere fact that each of the corporation’s in-house lawyers “used the word ‘litigation’ as often as possible in their testimony” did not persuade the majority. “No one with experience of lawsuits would talk about tax accrual workpapers in those terms.”

The First Circuit declared that such an important question could be resolved only by resort to the legal doctrine of work product protection. The tribunal called upon the Supreme Court landmark of *Hickman v. Taylor*, 329 U.S. 495 (1947), which memorialized the long-established concept that material prepared for litigation, whether actually pending or merely anticipated, was not subject to disclosure.

In contradistinction, continued Judge Boudin, it is insufficient that “the subject matter of a document relates to a subject that might be conceivably litigated … [n]or is it enough that the materials were prepared by lawyers or represent legal thinking.” (emphasis in the original). The court took notice of the vast ocean of documents that modern corporations prepare in the ordinary course of business, many of which bear the imprint of attorneys. In light of present Supreme Court doctrine on attorney work product privilege, the First Circuit concluded the workpapers here were not immunized from routine discovery.

Judge Boudin next wrote that the First Circuit was one of the only two federal appeals courts to rule on this specific matter. In *Maine v. U.S. Dep’t of Interior*, 298 F.3d 60 (1st Cir. 2002), it had declared that work product protection does not apply to documents prepared in the ordinary course of business or that would have been created in essentially similar form irrespective of the prospect of litigation. Without difficulty, the present day court applied its recent precedent to the case at bar, and concluded Textron’s tax accrual workpapers were that very same breed of ordinary business document that would have come into existence, even without the potential of litigation with the government.

The *Textron* court recognized that the Fifth Circuit in *U.S. v. El Paso Co.*, 682 F.2d 530 (5th Cir. 1982), cert. denied, 466 U.S. 944 (1984), had ruled likewise that workpapers stood unprotected because their existence was grounded in the need to conform to financial reporting requirements, and not due to the prospect of litigation. Notably, the Fifth Circuit espoused a “primary motivating purpose” test, continued on page 6.
which first asks what was the primary motivation for preparing a document, and then grants immunity only if the paramount motive was trial preparation or the anticipation of a controversy. A further assessment of related work product jurisprudence led the First Circuit to conclude that its brethren would only include documents “unquestionably prepared for potential use in litigation” within the scope of nondisclosure.

Finally, the First Circuit turned to the policy considerations underlying its holding, and here it saved some of its harshest words for the very last. At first, it calmly reiterated the notion that the work product privilege protects the litigation process only, not the more general corporate tasks that even attorneys may be involved in. Tax accrual workpapers exist because of the financial reporting requirements of public companies, not because litigation over tax liability might ensue with the IRS. Well said, but the tribunal went much further.

Judge Boudin flatly rejected Textron’s claim of the unfairness of compelled disclosure, declaring that “tax collection is not a game.” Decrying the “likely endemic” underreporting of corporate taxes and the “serious” problems of the IRS in unmasking same, the court contrasted the more than 4,000 pages comprising Textron’s tax return with the Service’s demand for the accrual workpapers only after it discovered transactions of the type already flagged as susceptible to abuse. “[T]he collection of revenues is essential to government,” and disclosure during an IRS audit (which, the court asserted, is not litigation) should not be hindered by privileges intended to regulate discovery only in actual court cases.

At the end of the day, Judge Boudin concluded for the First Circuit that the work product privilege “protect[s] work done for litigation, not in preparing financial statements.” Not extending confidentiality to tax accrual workpapers does no harm to the efficacy of those documents for auditing purposes, and serves “the legitimate, and important, function” of aiding the IRS in uncovering the underreporting of taxes due. No privilege of confidentiality was extended to the tax accrual workpapers here, and clearly no such privilege would be extended to similar documents in future cases within the First Circuit’s domain.

But our story does not end here. As previously noted, Textron was decided en banc by the First Circuit, which is compromised of only five circuit judges. The full court was divided three to two, as close a division as one can get. Above mere numbers is the fact that Judge Juan R. Torruella submitted a dissent essentially equal to the majority opinion in both vigor and length. In it, that veteran jurist not only took great exception to the majority holding, but also both gave the reasons for and indeed invited review by the U.S. Supreme Court.

**The Dissent**

The dissent does not mince words. First, Judge Torruella accuses the Textron majority of abandoning its own precedent established in *Maine v. U.S. Dep’t of Interior*, 298 F.3d 60 (1st Cir. 2002). Maine had repudiated *U.S. v. El Paso Co.*, 682 F.2d 530 (5th Cir. 1982), cert. denied, 466 U.S. 944 (1984), where the Fifth Circuit first asks what was the “primary motivating factor” for the creation of a document before affording it attorney work product confidentiality.

In *Maine*, the First Circuit had embraced *United States v. Adlman*, 134 F.3d 1194 (2d Cir. 1998), where, in sharp contradiction to *El Paso*, the Second Circuit espoused a “because of” test, which bestows confidentiality upon a document prepared for both anticipated litigation and an ordinary business purpose. Pointing out that the First Circuit in *Maine* not only agreed with *Adlman*, but also quoted its language extensively, Judge Torruella found it “simply stunning” that his court would turn its back on its own precedent.

Judge Torruella also faulted Textron for pronouncing “a [b]ad [r]ule.” For one, the scope of Federal Rule 26 is not so constrictive as to keep confidential only material prepared for an actual trial. Next, Textron’s denial of attorney work product protection is antithetical to *Hickman v. Taylor*. The “fundamental concern” of that Supreme Court landmark was to shield an attorney’s thought process from the prying eyes of adversaries. The fact that counsel’s impressions might be recorded both in anticipation of litigation and for a legitimate business purpose is not a reason to deny it confidential treatment, as *Adlman* and *Maine* ruled. Yet today, Textron tosses that aside, and denies the cover of the privilege if a paper is prepared for any non-litigation purpose at all.

Judge Torruella condemned the majority on policy grounds, as well. The ruminations of Textron’s tax lawyers are precisely the sort of mental impressions the Supreme Court sought to protect from disclosure in *Hickman* and its progeny. Textron will discourage attorneys from memorializing their analysis out of fear of discovery, and thereby endanger the quality of legal representation.

“But more important,” the dissent declares, “are the ramifications beyond this case and beyond even the case of tax accrual workpapers.” (emphasis supplied). Taken to its logical conclusion, Textron will permit any party in any controversy to discover an opponent’s analysis of the business risk of a lawsuit, “including the amount of money set aside in a litigation reserve fund.” Judge Torruella forthrightly declared that “[n]early every major business decision by a public company has a legal dimension that will require such analysis.” The dissent warns attorneys and corporations within the First Circuit’s ambit that now such work product risks exposure in court.

**Reaffirming Maine and Adlman**

To be sure, Judge Torruella did not simply criticize Textron; he

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strongly reaffirmed the proven holdings of Maine and Adlman. Applying their “because of” inquiry, he first submitted that the evidentiary findings of the lower court had shown beyond doubt that Textron’s tax accrual workpapers included and reflected attorney work product. Similarly, the court below made a fact-finding that Textron had both a litigation and a business purpose in creating these spreadsheets and related documents.

Judge Torruella took great umbrage that the majority simply ignored that, and blithely recharacterized the workpapers as something any trial attorney would classify as tax papers and not litigation materials. Ignoring the district court’s fact-finding in this manner worked a “corruption of the proper role of an appellate court.” Furthermore to this specific case, tax accrual workpapers are not uniform from corporation to corporation, and therefore content obviously varies. Yet by its across-the-board denial of protection to any document so labeled, Textron errs again.

When viewed properly under the “because of” test, according to Judge Torruella, Textron’s tax accrual workpapers were clearly prepared in anticipation of Textron and the IRS being adversaries. “Without the anticipation of litigation, there would be no need to estimate a reserve to fund payment of tax disputes.” As a point in fact, Textron’s other financial reporting obligations were rooted in its expectation of controversy. Indeed, it might well bring together what are commonly perceived as the opposing ideologies of the High Court. We envision Justice Antonin Scalia, who took the view and end this schism among the circuits straight on this issue which is essential to the daily practice of litigators across the country.”

**Analysis**

For our analysis, let us first state our ultimate conclusion: The U.S. Supreme Court will grant certiorari and rule on this vital issue. The reality of the internecine circuit conflict is undeniable. While El Paso appears to stand alone, Maine’s alliance with Adlman is in accord with the Sixth Circuit in In re Grand Jury Subpoena, 357 F.3d 900 (9th Cir. 2004), and the D.C. Circuit in Senate of Puerto Rico v. Dep’t of Justice, 823 F.2d 574 (D.C. Cir. 1987).

Next, we concur with the dissent that the better-reasoned approach is the one found in the Maine/Adlman line of cases. El Paso takes too narrow a view; in sharp counterpoise, the Textron dissent and its antecedents shield vital attorney work product from disclosure to adversaries, an imperative to assure the maximum benefit of legal representation, by immunizing counsel’s thinking from discovery.

Out of fear of disclosure, counsel will refrain from memorializing his or her thinking, and legal representation will suffer exponentially. Defining the doctrine will not simply be chilling; far worse, it will have a glacial effect on attorney/client candor. Because Textron erodes this vital evidentiary privilege, and since erosion ultimately leads to destruction, the High Court must step in.

We think it a near certainty that the Supreme Court will grant review and end this schism among the circuits on this important issue. Indeed, it might well bring together what are commonly perceived as the opposing ideologies of the High Court.

**A ‘Dangerous Aberration’**

The dissent concluded with no less power or vigor than that with which it opened. “[T]his decision will be viewed as a dangerous aberration in the law of a well-established and important evidentiary doctrine” throwing the principles of attorney work product privilege into “disarray.” Already the circuits are divided between the irreconcilable tests of El Paso and Maine; Textron only fans the flames of discord. No one could misunderstand the dissent’s closing admonition. “The time is ripe for the Supreme Court to intervene and set the circuits straight on this issue which is essential to the daily practice of litigators across the country.”

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IN THE MARKETPLACE

Stroock & Stroock & Lavan LLP has announced that Jeffrey W. Meyers has joined the firm as chair and Jon R. Mostel has joined as partner in the Energy and Project Finance Practice Group. Meyers and Mostel were most recently with Dewey & LeBoeuf LLP in New York. Meyers’ principal areas of practice include the development and financing of domestic and international energy projects, as well as the acquisition and sale of interests in energy facilities and companies. Mostel’s experience encompasses representing a wide range of clients in natural gas and electricity transactional and regulatory matters, including formation, mergers, acquisitions, dispositions, and regulation of energy sector companies; power generation project development; project and transmission line site selection; permitting; and environmental review.

FASB

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earlier address of FASB Statement No. 141 — so don’t toss those hard copy FASB pronouncements just yet.

Finally, though not anticipated, there will likely be inadvertent or unforeseen contradictions that may need to be sorted out. Remember, this project took more than 2,000 standards and broke them down issue by issue, line by line, and then reconstructed them into approximately 90 topics in the ASC.

What’s Next?

The Codification won’t render accounting expertise obsolete — not by a long shot. However, it will tilt the playing field back toward allowing a layperson to quickly research the authoritative guidance around an accounting issue. The ASC was also built with the imminent convergence of the U.S. GAAP and the International Financial Reporting Standards (“IFRS”) in mind. The Codification correlates closely with the standards issued by the IASB (International Accounting Standards Board), which will allow for a more smooth transition from U.S. GAAP to IFRS.

The Basic View of the ASC is available to the public free of charge on the FASB’s Web site at www.FASB.org. FASB also provides an in-depth online tutorial demonstrating the ASC Web site’s functions and features. Next time an accounting issue arises, take a quick run through — you’ll be surprised how easily you may find the answer to your accounting question.

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Scalia and Chief Justice John G. Roberts, among others, reinforcing the attorney work product doctrine as imperative to preserving the sanctity of the adversarial process. And while new Justice Sonia Sotomayor is most identified with a liberal point of view, we think the need to maintain the confidentiality of attorney work product will appeal to her experience as a litigator.

All told, both conservative and liberal wings of the Supreme Court could well unite in favor of safeguarding protection for tax accrual workpapers on the grounds of attorney work product privilege. Such a proclamation will reaffirm the sanctity of legal advice given in the corridors of American business. But to the leasing industry, we note that, for now, the innermost deliberations of your attorneys risks revelation to the IRS. All we can do is warn you to be afraid — very afraid.

Wells Fargo & Company has named Brent Malcolm as executive vice president for its Equipment Finance Division. He will be based in Minneapolis and will lead equipment finance sales, credit, and service team and activities for the bank division of the newly combined Wells Fargo Equipment Finance and the former Wachovia Equipment Finance. Malcolm has been with Wells Fargo for 21 years and most recently served as senior vice president and division manager of Wells Fargo Equipment Finance.

In a separate announcement, Wells Fargo Equipment Finance indicated that Chris Hobbs has been named as vice president to provide equipment finance solutions for companies in Raleigh and the eastern portion of North Carolina. Prior to joining Wells Fargo, Hobbs served as vice president and district sales manager for GE Capital, providing financing for equipment loans and lease transactions.

Direct Capital Corporation of Portsmouth, NH, has announced closing a three-year $50 million equipment lease-backed bank facility with the Lender Finance division of Wells Fargo Foothill, part of Wells Fargo & Company. This is the second financing program closed in the past six months by Direct Capital including commercial equipment financing and business loans. These two programs followed an announcement in January of the extension of an existing $100 million facility. Direct Capital was established in 1993 and is an independent leasing and finance company providing specialty finance solutions, including commercial equipment financing, commercial loans, and merchant cash advances.

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